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# BEFORE THE ARIZONA CORPORETION COMMISSION

#### COMMISSIONERS

GARY PIERCE, Chairman SANDRA D. KENNEDY PAUL NEWMAN BOB STUMP BRENDA BURNS 7017 FEB -8 P 1: 23

DOCKET CONTROL

Arizona Corporation Commission

DOCKETED

FEB - 8 2012



APPLICATION OF LITTLE PARK WATER COMPANY, INC., AN ARIZONA CORPORATION, FOR AUTHORITY TO INCUR LONG-TERM DEBT FROM JP MORGAN CHASE & CO.

DOCKET NO. W-02192A-10-0395

RESPONSE TO STAFF REPORT

Little Park Water Company, Inc., ("Little Park") hereby responds to the January 30, 2012, Staff Report in the above-captioned docket.

## 1. SUPPLEMENTAL RESPONSE CONCERNING FINDING OF FACT NO. 27

The Staff Report concluded that "the Affidavit of Stevan Gudovic does not comply with the requirement of Decision No. 72667 to explain each of the four references to a loan identified in Finding of Fact No. 27 of Decision No. 72667." Little Park believes that Mr. Gudovic's affidavit was fully responsive. Mr. Gudovic testified that there had been no loans between Little Park and Chase Bank, only a loan with Big Park Water Company, Inc. ("Big Park"). Further, the affidavit attached a letter from Chase Bank, which confirmed that there have never been any loans between Little Park and Chase Bank. Nevertheless, Little Park submits the attached Supplemental Affidavit of Stevan Gudovic, which specifically discusses the four references in Finding of Fact No. 27 and further confirms that there was no loan between Little Park and Chase Bank.

### 2. LOAN TERMS

As discussed at the November 8, 2012, Open Meeting concerning this docket, the commitment from Chase Bank to provide financing for Little Park expired because of the length of this proceeding. Little Park disclosed that it had fortunately obtained a commitment from a new lender, SunWest Bank.

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In compliance with Decision No. 72667, on December 6, 2011, Little Park filed a copy of the executed financing documents with SunWest Bank, including the executed Promissory Note.

The Promissory Note fixes the interest rate at 6.0% for the first four years of the loan, which is 100 basis points below the rate approved by Decision No. 72667. The Promissory Note then allows the rate to be reset, based on applicable interest rates as of November 15, 2015.

When it became apparent to Little Park that Chase Bank would not renew its commitment, Mr. Gudovic negotiated diligently to obtain a fixed interest rate for seven years at a rate not to exceed 7.0%. The lender would not commit to a loan on these terms.

The earliest that the interest rate can be reset is on November 15, 2015. If the bank does determine that a reset above 7.0% is warranted, and the loan has not been paid off through hookup fees, then Little Park would apply to the Commission for a waiver of the 7.0% cap. In the alternative, if less expensive funds were available from another lender, Little Park would apply for approval of a debt refinancing.

### 3. <u>BIG PARK AND LITTLE PARK MERGER</u>

Decision No. 72667, dated November 17, 2011, in the above-captioned docket required Little Park to file:

By January 6, 2012, a document describing in detail the actions necessary for Little Park Water Company, Inc. and Big Park Water Company, Inc. to merge into and operate as one public service corporation and, further, analyzing the positives and negatives of combining Little Park Water Company, Inc. and Big Park Water Company, Inc. into one public service corporation.

On January 6, 2012, Little Park filed the required document.

Little Park hereby provides its position concerning whether a merger between Big Park and Little Park would be in the public interest. Little Park is opposed to merging the two companies. There would be no significant advantages to such a merger, but many disadvantages.

- a. Little Park's rates are generally lower than Big Park's.
- b. Little Park and Big Park have drastically different hook-up fee structures for new customers. Combining the companies could cause customer confusion concerning why one customer would pay a \$1,320 hook-up fee for a new one-inch

- meter and another customer pays a \$3,300 hook-up fee for the same sized meter.

  This could cause more inquiries for Commission Staff to handle.
- c. Except for an emergency interconnection, the two systems operate separately, with separate water supply, treatment, and distribution facilities. Even in an emergency, because of differing system elevations, water can only flow from Big Park to Little Park.
- d. The Little Park water system was built and owned by the original developer without any inspection and proper supervision. The system was then owned by the developer/homeowner association. Due to the poor quality of the initial construction, the Little Park system requires significantly more maintenance per customer than does the Big Park system. If the systems were consolidated, Big Park customers would be forced to subsidize Little Park customers for their higher maintenance expense.
- e. Because the two companies are already jointly administered, there would be no material cost savings as a result of a consolidation.
- f. The cost of a prosecuting a merger application would be a significant expense, which would presumably be recoverable from customers.
- g. Preparing and prosecuting a merger application could divert management's time and attention from more important short and long-term customer concerns.
- h. Eliminating separate books could result in the loss of separate operational and financial data. The Commission would lose the ability to exercise regulatory oversight and control as it pertains to the currently separate systems, which would make it less able to evaluate the effectiveness and efficiency of each system.
- Consolidating the two systems would conflict with historic cost-of-service
  principles, where rates are set based on the costs of serving discrete geographical
  areas. As a result, one group of customers could be forced to subsidize another.

 Further, blending the rate schedules could distort price signals to customers, which could lessen the incentives to conserve water.

### 4. <u>NEED FOR HEARING</u>

With this supplemental filing, Little Park believes that it has provided the Commission all the information needed to answer any questions raised in Decision No. 72667. The purpose of this docket was to allow Little Park, a Class E water company, to obtain long-term financing to replace a loan obtained from Big Park to construct required arsenic treatment facilities. These facilities were originally intended to be financed through hook-up fees from Camp Soaring Eagle, which was to be a camp for terminally ill children. Through no fault of Little Park, Camp Soaring Eagle abandoned its project and defaulted on its payment obligation.

After 14 months, the Commission finally approved Little Park's financing request. Because of the length of the proceeding, the originally contemplated lender would no longer commit to loan the requested funds. This forced Little Park to obtain a commitment from another lender, SunWest. Little Park filed the executed SunWest loan documents with the Commission on December 6, 2011.

Because all questions concerning Little Park have been answered, Little Park asks that Docket No. W-02192A-10-0395 be closed.

If the Commission determines that an additional hearing is still required, Little Park asks that a procedural conference be scheduled to discuss the scope of the issues to be addressed in any subsequent hearing.

Respectfully submitted on February 8, 2012, by:

Craig A. Marks

Craig A. Marks, PLC

10645 N. Tatum Blvd,

Suite 200-676

Phoenix, Arizona 85028

Attorney for Little Park Water Company

1	Original and 13 copies filed		
	on February 8, 2012 with:		
3	011 001 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4		
4	Docket Control		
5	Arizona Corporation Commission		
6	1200 West Washington		
2 3 4 5 6 7	Phoenix, Arizona 85007		
8			
9	Copies emailed		
10	on February 8, 2012 to:		
11			
12	Bridget Humphrey, Attorney		
13	Legal Division		
14	Arizona Corporation Commission		
15	1200 West Washington		
16	Phoenix, Arizona 85007		
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18	Steve Olea, Director		
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34	Craig A. Marks.		

#### BEFORE THE ARIZONA CORPORATION COMMISSION

#### **COMMISSIONERS**

GARY PIERCE, Chairman SANDRA D. KENNEDY PAUL NEWMAN BOB STUMP BRENDA BURNS

APPLICATION OF LITTLE PARK WATER COMPANY, INC., AN ARIZONA CORPORATION, FOR AUTHORITY TO INCUR LONG-TERM DEBT FROM JP MORGAN CHASE & CO.

DOCKET NO. W-02192A-10-0395

## SUPPLEMENTAL AFFIDAVIT OF STEVAN GUDOVIC

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- 1. My name is Stevan Gudovic.
- 2. I am the President of Little Park Water Company ("Little Park").
- 3. I have reviewed Decision No. 72667 dated November 17, 2011, in the above-captioned docket.

#### **FINDING OF FACT NO. 27.**

- 4. The Decision required that Little Park file: "By November 30, 2011, a sworn affidavit, with any attachments necessary for a full understanding, explaining each reference to a loan from Chase Bank or any bank (and the interest thereon) described in Findings of Fact No. 27."
  - 5. On November 30, 2011, I submitted an affidavit concerning this requirement.
  - 6. I hereby supplement my affidavit as follows.
  - 7. There were four specific references in Finding of Fact No. 27.
    - a. "[A]n e-mail sent by Mr. Gudovic to an attorney for the Camp on October 22,2009, in which Mr. Gudovic proposed that the Camp make interest-only payments each month until the Camp was ready to install the water main line" and where he states, "We borrowed money from Chase Bank to finish installation of the arsenic treatment facility. As of July 30, 2009 our loan amount with Chase Bank was \$117,642 with an interest rate of 4.9% .... From this point forward, we will bill you on a monthly basis the same amount which we pay to Chase Bank as interest on the principal."

- b. "[A] December 10, 2009, letter sent by Little Park to the Camp Soaring Eagle Foundation in which Little Park requested payment of the full \$118,000 due under the LXA, 'without the interest payment which we are incurring since September 2009."
- c. "[A] January 14, 2010, Invoice sent by Little Park to the Camp Soaring Eagle Foundation in which Little Park showed a total amount due of \$120,745.35, which included \$1,945.35 in '[i]nterest from August 1,2009 to December 31,2009' and the following explanation of the interest: 'Little Park Water Company is paying the interest on a monthly basis to our lender (Chase Bank).'"
- d. "[A] January 25, 2010, letter to its own attorney in which it explained the history of the LXA situation with the Camp and stated: 'We did collect the Arsenic Hook-up Fee from Verde Valley School in the amount of \$68,000 and the balance we finalized with equity and borrowed money from the local bank with the understanding that Camp Soaring Eagle would fulfill their obligation as dictated by the ACC. "
- 8. Little Park began construction of its arsenic-remediation facilities in 2008. Little Park expected to receive a hook-up fee of \$118,000 from Camp Soaring Eagle, so it borrowed \$118,000 from its corporate parent ("Big Park Water Company" hereafter referred to as "Big Park") as partial construction funding, to be repaid by the expected hook-up fee. Neither party expected this to be a long-term loan. Unfortunately, the Camp Soaring Eagle development was abandoned, which forced Little Park to seek long-term financing. Once it was clear that Little Park would not receive the promised hook-up fees from Camp Soaring Eagle, on September 27, 2010, Little Park filed for financing approval of a proposed loan from Chase Bank.
- 9. I own Big Park, which in turn owns Little Park Water. Big Park Water obtained the funds through its existing line of credit from Chase Bank. In the communications referenced in Paragraph 7 above concerning the \$118,000 and corresponding interest to be paid, I was referring to the collective debt and interest obligations of the two companies. For purposes of communicating with and concerning Camp Soaring Eagle, the details of the short-term borrowings were immaterial; there was no need to identify which entity was actually borrowing the funds.

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As I discussed in my November 30, 2011, affidavit, there have never been any 10. loans between Little Park and Chase Bank, or any other entity other than Big Park.

### **LOAN TERMS**

- 11. As we discussed at the November 8, 2012, Open Meeting concerning this docket, the commitment from Chase Bank to provide financing for Little Park expired because of the length of this proceeding. We disclosed that we had fortunately obtained a commitment from a new lender, SunWest Bank.
- In compliance with Decision No. 72667, on December 6, 2011, Little Park filed a 12. copy of the executed financing documents with SunWest Bank, including the executed Promissory Note.
- 13. The Promissory Note from SunWest Bank fixes the interest rate at 6.0% for the first four years of the loan, which is 100 basis points below the rate approved by Decision No. 72667. The Promissory Note then allows the rate to be reset, based on applicable interest rates as of November 15, 2015.
- 14. On behalf of Little Park, when it became apparent that Chase Bank would not renew its commitment, I negotiated diligently to obtain a fixed interest rate from a lender for seven years at a rate not to exceed 7.0%. The lender would not commit to a loan on these terms.
- 15. The earliest that the interest rate can be reset is on November 15, 2015. If the bank does determine that a reset above 7.0% is warranted, and the loan has not been paid off through hook-up fees, then Little Park would apply to the Commission for a waiver of the 7.0% cap. In the alternative, if less expensive funds were available from another lender, Little Park would apply for approval of a debt refinancing.

### **BIG PARK AND LITTLE PARK MERGER**

- 16. Decision No. 72667, dated November 17, 2011, in the above-captioned docket, required Little Park to file:
  - By January 6, 2012, a document describing in detail the actions necessary for Little Park Water Company, Inc. and Big Park Water Company, Inc. to merge into and operate as one public service corporation and, further, analyzing the positives and negatives of

combining Little Park Water Company, Inc. and Big Park Water Company, Inc. into one public service corporation.

- 17. On January 6, 2012, Little Park filed the required document.
- 18. I would like to supplement Little Park's response to provide Little Park's position concerning whether a merger between Big Park and Little Park would be in the public interest.
- 19. I am opposed to merging the two companies. There would be no significant advantages to such a merger, but many disadvantages.
  - a. Little Park's rates are generally lower than Big Park's.
  - b. Little Park and Big Park have drastically different hook-up fee structures for new customers. Combining the companies could cause customer confusion concerning why one customer would pay a \$1,320 hook-up fee for a new one-inch meter and another customer pays a \$3,300 hook-up fee for the same sized meter. This could cause more inquiries for Commission Staff to handle.
  - c. Except for an emergency interconnection, the two systems operate separately, with separate water supply, treatment, and distribution facilities. Even in an emergency, because of differing system elevations, water can only flow from Big Park to Little Park.
  - d. The Little Park water system was built and owned by the original developer without any inspection and proper supervision. The system was then owned by the developer/homeowner association. Due to the poor quality of the initial construction, the Little Park system requires significantly more maintenance per customer than does the Big Park system. If the systems were consolidated, Big Park customers would be forced to subsidize Little Park customers for their higher maintenance expense.

1	e.	Because the two companies are already jointly administered, there would	
2		be no material cost savings as a result of a consolidation.	
3	f.	The cost of a prosecuting a merger application would be a significant	
4		expense, which would presumably be recoverable from customers.	
5	g.	Preparing and prosecuting a merger application could divert	
6		management's time and attention from more important short and long-	
7		term customer concerns.	
8	h.	Eliminating separate books could result in the loss of separate operational	
9		and financial data. The Commission would lose the ability to exercise	
10		regulatory oversight and control as it pertains to the currently separate	
11		systems, which would make it less able to evaluate the effectiveness and	
12		efficiency of each system.	
13	i.	Consolidating the two systems would conflict with historic cost-of-service	
14		principles, where rates are set based on the costs of serving discrete	
15		geographical areas. As a result, one group of customers could be forced to	
16		subsidize another. Further, blending the rate schedules could distort price	
17		signals to customers, which could lessen the incentives to conserve water.	
18	20. This e	nds my affidavit.	
19			
20		<del></del>	
21 22	Stevan Gudovic		
23			
24 25	STATE OF Arizona	) ) ss.	
26	COUNTY of Marico		
27 28	Subscribed and sworn before me on February, 2012.		
29 30			
31			
32	Name:	My Commission expires:	

- Because the two companies are already jointly administered, there would e. be no material cost savings as a result of a consolidation.
- f. The cost of a prosecuting a merger application would be a significant expense, which would presumably be recoverable from customers.
- Preparing and prosecuting a merger application could divert g. management's time and attention from more important short and longterm customer concerns.
- h. Eliminating separate books could result in the loss of separate operational and financial data. The Commission would lose the ability to exercise regulatory oversight and control as it pertains to the currently separate systems, which would make it less able to evaluate the effectiveness and efficiency of each system.
- i. Consolidating the two systems would conflict with historic cost-of-service principles, where rates are set based on the costs of serving discrete geographical areas. As a result, one group of customers could be forced to subsidize another. Further, blending the rate schedules could distort price signals to customers, which could lessen the incentives to conserve water.

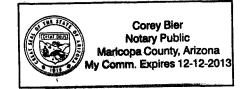
This ends my affidavit. 20.

Stevan Gudovi

STATE OF Arizona

COUNTY of Maricopa

Subscribed and sworn before me on February 26, 2012.



Name: My Commission expires: 12/12/2013